HOUSE No. 2500

By Mr. Larkin of Pittsfield, petition of Peter J. Larkin and James B. Leary relative to providing tax incentives for the purchase and use of clean alternative transportation fuels. Revenue.

The Commonwealth of Massachusetts

In the Year Two Thousand and Five.

AN ACT PROVIDING INCENTIVES FOR THE PURCHASE AND USE OF CLEAN, ALTERNATIVE TRANSPORTATION FUELS.

Be it enacted by the Senate and House of Representatives in General Court assembled, and by the authority of the same, as follows:

- SECTION 1. Section 6 of chapter 62 of the General Laws, as appearing in the 1996 Official Edition, is hereby amended by
- 3 adding at the end thereof the following subsection:—
- 4 (h)(1) As used in this subsection, the following words and 5 phrases shall have the following meanings:
- 6 "Alternative fuel", any fuel designated as such on an annual list 7 issued by the department of environmental protection, including
- 8 methanol, denatured ethanol, and other alcohols; mixtures con-
- 9 taining eighty-five percent or more by volume of methanol, dena-
- 10 tured ethanol, and other alcohols with gasoline or other fuels;
- 11 natural gas; liquefied petroleum gas; hydrogen; coal-derived
- 12 liquid fuels; fuels (other than alcohol) derived from biological
- 13 materials; electricity (including electricity from solar energy); and
- 14 any other fuel that the department of environmental protection
- 15 determines is substantially not petroleum.
- 16 "Alternative fuel vehicle", a motor vehicle, as defined in
- 17 section one of chapter ninety, which the department of environ-
- 18 mental protection determines to: (1) operate exclusively on an
- 19 alternative fuel; and (2) meet applicable state and federal safety
- 20 and emission standards. In addition, for an alternative fuel vehicle
- 21 less than six thousand pounds gross vehicle weight rating, the
- 22 alternative fuel vehicle shall meet ultra low emission, inherently
- 23 low emission, or zero emission vehicle standards, as defined in

30

32

39

43

44

47

51

52

24 regulations promulgated by the department of environmental protection, for total vehicle emissions. For an alternative fuel vehicle equal to or greater than six thousand gross vehicle weight rating, the alternative fuel vehicle shall meet federal emission standards for a new comparable vehicle. The department of environmental protection shall publish an annual list of alternative fuel vehicles.

"Comparable conventionally-fueled motor vehicle" or "compa-31 rable vehicle", a motor vehicle which is (1) commercially available at the time the comparability of the vehicle is being assessed; (2) powered by an internal combustion engine that uses petroleum as its fuel source; and (3) provides passenger capacity or payload capacity the same or similar to the alternative fuel vehicle to which it is being compared. The department of environmental protection shall publish an annual list, to be updated as needed, of comparable conventionally-fueled motor vehicles.

"Facility", any structure, equipment, apparatus, wires or piping used with dispensing or charging equipment necessary to dispense an alternative fuel as determined by the division of energy resources in consultation with the department of environmental protection.

"Incremental cost", the difference between the price paid for 45 the alternative fuel vehicle and the average retail cost of a comparable conventionally-fueled motor vehicle. The department of environmental protection shall publish an annual list, to be updated as needed, of the average retail prices of comparable conventionally-fueled motor vehicles to be used as the basis for deter-50 mining incremental cost.

(2)(a) A credit shall be allowed against the tax imposed by this chapter in an amount equal to fifty percent of the incremental cost of purchasing a new alternative fuel vehicle and fifty percent of the cost of converting a petroleum fueled motor vehicle to an alternative fuel vehicle. For an originally equipped alternative fuel 56 vehicle, the credit allowed shall be claimed in the first taxable year in which the vehicle is registered. For a motor vehicle which has been converted to an alternative fuel vehicle, the credit allowed shall be claimed in the first taxable year in which such 60 conversion occurs. Conversion costs eligible for such credit shall 61 include the cost of purchasing conversion equipment necessary to 64

73 74

75

77

84

88

99

62 convert a motor vehicle to an alternative fuel vehicle and the labor costs associated with installing such conversion equipment.

- (b) A credit also shall be allowed against the tax imposed by 65 this chapter on an owner of a facility in an amount equal to forty percent of the cost of constructing any facility in Massachusetts, available to the public where feasible, for fueling alternative fuel 68 vehicles. Facility costs eligible for a credit under this paragraph include the cost of purchasing fueling equipment, charging equipment and other materials necessary for the facility to fuel alternative fuel vehicles and the labor costs associated with constructing the facility and installing such equipment. This credit shall be claimed in the first taxable year in which the facility becomes operational.
- (3) No credits shall be allowed under this subsection for the 76 purchase of alternative fuel vehicles purchased in accordance with federal requirements under the Energy Policy Act of 1992.
- (4) The allowable credits under this subsection shall not exceed 79 \$5,000 per vehicle or \$50,000 for a single alternative fuel facility or \$100,000 for a facility dispensing multiple alternative fuels.
- (5) The allowable credits under this subsection shall not exceed 81 the total tax liability under this chapter before any other credits 83 are taken into account.
- (6) In any year in which the credit described in this subsection exceeds the total tax liability under this chapter before any other 85 credits are taken into account, the unused credit, as reduced from year to year, may be carried forward and used against the tax liability for one or more of the succeeding five tax periods.
- 89 (7) The credit allowed herein shall apply to taxes due for taxable periods beginning on or after January 1, 2006 and ending on 90 or before December 31, 2011. Such credits, except for unused amounts of credits carried forward pursuant to subparagraph (5), 93 shall not apply to taxable periods beginning on or after January 1, 94 2012.
- 95 (8) For the period of time this credit is allowed, the commissioner shall provide to the department of environmental protection 97 with the following information as it becomes available:
- 98 (a) number of taxpayers claiming the credit;
 - (b) total dollars of credit claimed;

- 100 (c) the total number of alternative fuel vehicles for which credit 101 is claimed and the type of fuel that each vehicle is designed to 102 use.
- 103 (9) The commissioner shall promulgate rules and regulations 104 necessary to implement the provisions of this section.
 - SECTION 2. Chapter 63 of the General Laws, as appearing in the 1996 Official Edition, is hereby amended by adding after section 38P, the following new section:—
 - Section 38Q. A corporation subject to tax pursuant to this chapter shall be allowed a credit against such tax as allowed under subsection (h) of section six of chapter sixty-two provided that:
- 7 (1) if a corporation is subject to a minimum excise under any 8 provision of this chapter, the amount of the credit allowed by this 9 section shall not reduce the excise to an amount less than the min-10 imum excise:
- 11 (2) the credit allowed under this section shall be subject to the 12 provisions of section thirty-two C; and
- 13 (3) any corporation entitled to a credit pursuant to this section 14 for any taxable year shall apply such credit only to its excise for 15 any of the eligible taxable years. Such credit may not be applied 16 against the excise liability of any other corporation pursuant to an 17 election under the provisions of section thirty-two B.
- 18 (4) Any corporation entitled to the credit allowed by this 19 section may carry over and apply to its excise for any one or more 20 of the next succeeding five taxable years, the portion, as reduced 21 from year to year, of its credit which exceeds its excise for the 22 taxable year.
- 23 (5) For the period of time this credit is allowed, the commis-24 sioner shall provide to the department of environmental protection 25 with the following information as it becomes available:
- 26 (a) number of taxpayers claiming the credit;
- 27 (b) total dollars of credit claimed;
- 28 (c) the total number of alternative fuel vehicles for which credit 29 is claimed and the type of fuel that each vehicle is designed to 30 use.
- The commissioner shall provide similar information to the division of energy resources.

33 (6) The commissioner shall promulgate rules and regulations 34 necessary to implement the provisions of this section.

SECTION 3. Section 1 of chapter 64E of the General Laws, as appearing in the 1996 Official Edition, is hereby amended by adding the following new subsections:—

4 (1) "Alternative fuel", any fuel designated as such on an annual 5 list issued by the department of environmental protection, 6 including methanol, denatured ethanol, and other alcohols; mix-7 tures containing eighty-five percent or more by volume of 8 methanol, denatured ethanol, and other alcohols with gasoline or 9 other fuels; natural gas; liquefied petroleum gas; hydrogen; coal-10 derived liquid fuels; fuels (other than alcohol) derived from bio-11 logical materials; electricity (including electricity from solar energy); and any other fuel that the department of environmental 13 protection determines is substantially not petroleum.

(m) "Alternative fuel vehicle", a motor vehicle, as defined in 14 section one of chapter ninety, which the department of environ-15 mental protection determines to: (1) operate exclusively on an alternative fuel; and (2) meet applicable state and federal safety and emission standards. In addition, for an alternative fuel vehicle less than six thousand pounds gross vehicle weight rating, the alternative fuel vehicle shall meet ultra low emission, inherently low emission, or zero emission vehicle standards, as defined in regulations promulgated by the department of environmental protection, for total vehicle emissions. For an alternative fuel vehicle equal to or greater than six thousand gross vehicle weight rating, the alternative fuel vehicle shall meet federal emission standards for a new comparable vehicle. The department of environmental protection shall publish an annual list of alternative fuel vehicles.

SECTION 4. Section 4 of chapter 64E of the General Laws, as so appearing, is hereby amended by adding at the end thereof the following sentences:— No person shall pay an excise pursuant to this chapter for alternative fuel when the alternative fuel is dispensed into an alternative fuel vehicle. The exemptions provided in this paragraph shall not apply to any such sales made after December thirty-first, two thousand and two.

SECTION 5. Section 1 of chapter 64F of the General Laws, as appearing in the 1996 Official Edition, is hereby amended by inserting the following new subsections:—

- 4 (g) "Alternative fuel", any fuel designated as such on an annual 5 list issued by the department of environmental protection, 6 including methanol, denatured ethanol, and other alcohols; mix-7 tures containing eighty-five percent or more by volume of 8 methanol, denatured ethanol, and other alcohols with gasoline or 9 other fuels; natural gas; liquefied petroleum gas; hydrogen; coal-10 derived liquid fuels; fuels (other than alcohol) derived from bio-11 logical materials; electricity (including electricity from solar energy); and any other fuel that the department of environmental 13 protection determines is substantially not petroleum.
- (h) "Alternative fuel vehicle", a motor vehicle, as defined in section one of chapter ninety, which the department of environmental protection determines to: (1) operate exclusively on an alternative fuel; and (2) meet applicable state and federal safety and emission standards. In addition, for an alternative fuel vehicle less than six thousand pounds gross vehicle weight rating, the alternative fuel vehicle shall meet ultra low emission, inherently low emission, or zero emission vehicle standards, as defined in regulations promulgated by the department of environmental protection, for total vehicle emissions. For an alternative fuel vehicle equal to or greater than six thousand gross vehicle weight rating, the alternative fuel vehicle shall meet federal emission standards for a new comparable vehicle. The department of environmental protection shall publish an annual list of alternative fuel vehicles.
- SECTION 6. Section 3 of chapter 64F of the General Laws, as so appearing, is hereby amended by inserting after the first sentence the following new sentences:— No person shall pay an excise pursuant to this chapter for the privilege of using the highways of the commonwealth while operating an alternative fuel vehicle. The exemptions provided in this paragraph shall not apply to any such sales made after December 31, 2011.
- SECTION 7. Section 6 of chapter 64H of the General Laws, as appearing in the 1996 Official Edition, is hereby amended by adding the following new subsections:—

16

17

19

27

28

29

30

31 32

34

38

4 (rr) As used in this subsection and in subsections (ss) and (tt),
5 the following words and phrases shall have the following mean6 ings: "Alternative fuel", any fuel designated as such on an annual
7 list issued by the department of environmental protection,
8 including methanol, denatured ethanol, and other alcohols; mix9 tures containing eighty-five percent or more by volume of
10 methanol, denatured ethanol, and other alcohols with gasoline or
11 other fuels; natural gas; liquefied petroleum gas; hydrogen; coal12 derived liquid fuels; fuels (other than alcohol) derived from bio13 logical materials; electricity (including electricity from solar
14 energy); and any other fuel that the department of environmental
15 protection determines is substantially not petroleum.

"Alternative fuel vehicle", a motor vehicle, as defined in section one of chapter ninety, which the department of environmental protection determines to: (1) operate exclusively on an alternative fuel; and (2) meet applicable state and federal safety and emission standards. In addition, for an alternative fuel vehicle less than six thousand pounds gross vehicle weight rating, the alternative fuel vehicle shall meet ultra low emission, inherently low emission, or zero emission vehicle standards, as defined in regulations promulgated by the department of environmental protection, for total vehicle emissions. For an alternative fuel vehicle equal to or greater than six thousand gross vehicle weight rating, the alternative fuel vehicle shall meet federal emission standards for a new comparable vehicle. The department of environmental protection shall publish an annual list of alternative fuel vehicles.

"Comparable conventionally-fueled motor vehicle" or "comparable vehicle", a motor vehicle which is (1) commercially available at the time the comparability of the vehicle is being assessed; (2) powered by an internal combustion engine that uses petroleum as its fuel source; and (3) provides passenger capacity or payload capacity the same or similar to the alternative fuel vehicle to which it is being compared. The department of environmental protection shall publish an annual list, to be updated as needed, of comparable conventionally-fueled motor vehicles.

39 "Incremental cost", the difference between the price paid for 40 the alternative fuel vehicle and the average retail cost of a compa-41 rable conventionally-fueled motor vehicle. The department of 42 environmental protection shall publish an annual list, to be updated as needed, of the average retail prices of comparable conventionally-fueled motor vehicles to be used as the basis for determining incremental cost.

Sales of materials, tools and machinery and replacement parts thereof, used directly and exclusively for converting a conventionally-fueled motor vehicle to an alternative fuel vehicle; and sales of any new alternative fuel vehicle, but only that portion of a sale which is the incremental cost of the alternative fuel vehicle. The exemption provided in this subsection shall not apply to any such sales made after December thirty-first, two thousand and two.

- 53 (ss) Sales of materials, tools and machinery and replacement 54 parts thereof, used directly and exclusively to dispense alternative 55 fuel into alternative fuel vehicles. The exemption provided in this 56 subsection shall not apply to any such sales made after December 57 31, 2011.
- 58 (tt) Sales of alternative fuel when dispensed into an alternative 59 fuel vehicle. The exemption provided in this subsection shall not 60 apply to any such sales made after December 31, 2011.

SECTION 8. Chapter 164 of the General Laws, as appearing in the 1996 Official Edition, is hereby amended by striking section 94½ and inserting in place thereof the following section:—

4 Section 94½. As used in this subsection, the following words 5 and phrases shall have the following meanings:

"Alternative fuel", any fuel designated as such on an annual list issued by the department of environmental protection, including methanol, denatured ethanol, and other alcohols; mixtures containing eighty-five percent or more by volume of methanol, denatured ethanol, and other alcohols with gasoline or other fuels; natural gas; liquefied petroleum gas; hydrogen; coal-derived liquid fuels; fuels (other than alcohol) derived from biological materials; electricity (including electricity from solar energy); and any other fuel that the department of environmental protection determines is substantially not petroleum.

"Alternative fuel vehicle", a motor vehicle, as defined in section one of chapter ninety, which the department of environmental protection determines to: (1) operate exclusively on an alternative fuel; and (2) meet applicable state and federal safety and emission standards. In addition, for an alternative fuel vehicle 21 less than six thousand pounds gross vehicle weight rating, the alternative fuel vehicle shall meet ultra low emission, inherently low emission, or zero emission vehicle standards, as defined in regulations promulgated by the department of environmental protection, for total vehicle emissions. For an alternative fuel vehicle equal to or greater than six thousand gross vehicle weight rating, the alternative fuel vehicle shall meet federal emission standards for a new comparable vehicle. The department of environmental 29 protection shall publish an annual list of alternative fuel vehicles. 30 Notwithstanding the provisions of section ninety-four, or any other special or general law to the contrary, the rates and terms for 31 the sale of alternative fuels for motor vehicle use shall not be subject to regulation by the department of public utilities; provided, 34 however, that any gas or electric company which is otherwise regulated pursuant to this chapter and sells alternative fuels for motor vehicle use, shall keep separate records, books, and accounts of such unregulated sales sufficient to allow the department of public utilities to allocate costs and revenues; and provided further, that such gas or electric company's sale of alternative fuel for use in motor vehicles and investment in related infrastructure shall not affect the quality of service or increase the cost of alternative fuel to said company's customers who purchase alternative fuel for 43 uses other than motor vehicle use.